Mark Lusk Kathleen Staudt Eva Moya *Editors* 

# Social Justice in the U.S.-Mexico Border Region



Social Justice in the U.S.-Mexico Border Region

Mark Lusk • Kathleen Staudt • Eva Moya Editors

# Social Justice in the U.S.-Mexico Border Region



*Editors* Mark Lusk College of Health Sciences University of Texas 500 W. University Ave. El Paso, TX USA

Eva Moya Department of Social Work University of Texas 500 W. University Ave. El Paso, TX USA Kathleen Staudt Department of Political Science University of Texas 500 W. University Ave. El Paso, TX USA

ISBN 978-94-007-4149-2 ISBN 978-94-007-4150-8 (eBook) DOI 10.1007/978-94-007-4150-8 Springer Dordrecht Heidelberg New York London

Library of Congress Control Number: 2012940729

#### © Springer Science+Business Media B.V. 2012

This work is subject to copyright. All rights are reserved by the Publisher, whether the whole or part of the material is concerned, specifically the rights of translation, reprinting, reuse of illustrations, recitation, broadcasting, reproduction on microfilms or in any other physical way, and transmission or information storage and retrieval, electronic adaptation, computer software, or by similar or dissimilar methodology now known or hereafter developed. Exempted from this legal reservation are brief excerpts in connection with reviews or scholarly analysis or material supplied specifically for the purpose of being entered and executed on a computer system, for exclusive use by the purchaser of the work. Duplication of this publication or parts thereof is permitted only under the provisions of the Copyright Law of the Publisher's location, in its current version, and permission for use must always be obtained from Springer. Permissions for use may be obtained through RightsLink at the Copyright Clearance Center. Violations are liable to prosecution under the respective Copyright Law.

The use of general descriptive names, registered names, trademarks, service marks, etc. in this publication does not imply, even in the absence of a specific statement, that such names are exempt from the relevant protective laws and regulations and therefore free for general use.

While the advice and information in this book are believed to be true and accurate at the date of publication, neither the authors nor the editors nor the publisher can accept any legal responsibility for any errors or omissions that may be made. The publisher makes no warranty, express or implied, with respect to the material contained herein.

Printed on acid-free paper

Springer is part of Springer Science+Business Media (www.springer.com)

### Contents

Par	t I Introduction and Conceptual Framework	
1	Social Justice in the US-Mexico Border Region Mark Lusk, Kathleen Staudt, and Eva M. Moya	3
Par	t II Critical Perspectives on the Border Region	
2	Political Economy and Social Justice in the US-Mexico Border Region Josiah McC. Heyman	41
3	How Citizenship Produces Inclusion and Exclusion on the US-Mexico Border Tony Payan	61
4	Violence Against Women at the Border: Binational Problems and Multilayered Solutions Kathleen Staudt	79
5	A Theological Perspective on Social Justice in the US-Mexico Border Region Rev. John Stowe	93
Part	t III Problems and Opportunities on the US-Mexico Border	
6	Housing, <i>Colonias</i> , and Social Justice in the U.SMexico Border Region Guillermina Gina Núñez-Mchiri	109
7	Achieving Health Equity and Social Justice in the US-Mexico Border Region Nuria Homedes	127

V1	
• •	

8	Mental Health Disparities and Social Justice in the   US-Mexico Border Region   Griselda Villalobos and Arthur A. Islas	145		
9	Border Health: Inequities, Social Determinants, and the Cases of Tuberculosis and HIV Eva M. Moya, Oralia Loza, and Mark Lusk	161		
10	<b>Environmental Injustice in the US-Mexico Border Region</b> Sara E. Grineski and Patricia M. Juárez-Carrillo	179		
11	Migration and Discrimination: Contradictory Discourses Regarding Repatriations in Ciudad Juárez, Chihuahua, Mexico Hector Antonio Padilla and Irasema Coronado	199		
Part IV Moving Forward: Steps in Achieving Border Justice				
12	Education Policies: Standardized Testing, English- Language Learners, and Border Futures Pauline Dow and Kathleen Staudt	217		
13	<b>Border Challenges and Ethnic Struggles for Social Justice</b> <b>in Arizona: Hispanic Communities Under Siege</b> Rosalía Solórzano Torres	231		
14	Social Justice at the Border and in the Bordered United	247		
	States: Implications for Policy and Practice Mark Lusk, Kathleen Staudt, and Eva M. Moya	247		

#### About the Contributors

Monsignor Arturo Bañuelas is a pastor at St. Pius X Church in El Paso, Texas. He obtained his master of divinity degree from Notre Dame Seminary in New Orleans and completed coursework for a master in sacred theology. He studied in Rome at the Gregorian University, where he earned his licentiate, STL, in 1986, and his doctorate, STD, in 1988. In 1988, he became the founding director of the Tepeyac Institute, a diocesan ministry information center. The Tepeyac Institute, one of the largest in the nation, has trained over 20,000 persons for parish ministry and has a visiting faculty of over 120 professors with doctorate and masters degrees who teach in the various programs. In 1989, he cofounded the Academy of Catholic Hispanic Theologians of the United States, now numbering 120 members, with a nationally recognized journal of Latino/a theology and over 300 books in theology from the unique Latino/a perspective. Bañuelas published *Mestizo* Christianity: Christian Theology from the Latino Perspective and articles in *Missiology, Apuntes*, and Camino a Emaús. Msgr. Bañuelas is active in the community and has served on numerous nonprofit boards, both nationally and regionally. He was past president of the Border Network for Human Rights Board of Directors.

**Irasema Coronado** has an M.A. in Latin American studies and a Ph.D. in political science from the University of Arizona. Her area of specialization is comparative politics. Her dissertation topic focused on the role of transboundary political elites on the US-Mexico Border. Dr. Coronado is a professor in the Department of Political Science and a contributing faculty member of the Environmental Science and Engineering Ph.D. program at the University of Texas at El Paso. She is coauthor of the book titled *Fronteras No Más: Toward Social Justice at the U.S.-Mexico Border* and several academic articles like "*Conflictos Ambientales Internacionales*" and "Legal Solutions vs. Environmental Realities: The Case of the United States-Mexico Border Region." She has coedited *Dígame! Policy and Politics on the Texas Border* and the book *Juntos Pero No Revueltos: Estudios sobre la frontera Texas-Chihuahua*. She also coauthored *Latinas in Local Government* and *Políticas: Latina Public Officials in Texas*. She was the recipient of a Border

Fulbright in 2004 and continues to collaborate with the Universidad Autónoma de Ciudad Juárez. Presently, she serves as an associate provost at the University of Texas at El Paso.

Hector Antonio Padilla Delgado received Ph.D. in social sciences from the Latin American Faculty of Social Sciences, Mexico, 1997. He has served as a fulltime professor at the Universidad Autónoma de Ciudad Juárez since 1993 in the Social Science Department. He is also a visiting professor at the University of Texas at El Paso. Presently, he is a coordinator of the doctorate of social sciences at the Universidad Autónoma de Ciudad Juárez (UACJ) and editor of the Journal of Social Sciences and Humanities - "Noesis" of UACJ. Dr. Padilla teaches political sociology, introduction to politics, social movements, and research seminars. Recently, he has coordinated research projects such as "Migration and Discrimination: The social status of migrants in Ciudad Juárez and Paso del Norte Region," with support from FOMIX-CONACYT. He also has led research projects on "Local Governments and border cooperation models. The cases of Ciudad Juárez, El Paso and Sunland Park," with support from CONACYT, and "Causes of absenteeism in Ciudad Juárez and electoral public policy alternatives," funded by the State Electoral Institute and the UACJ. He has published articles in several books and magazines and also coedited the books Culture and Identity in the United States-Mexico Border and Together, But Not Scrambled: Studies of the Texas-Chihuahua **Border**.

**Pauline Dow**, Ed.D. (The University of Texas at El Paso 2008), is an associate superintendent for academics at the Ysleta Independent School District, a 44,000-student system. She is active in community and nonprofit organizations, serving as former vice-chair of the City of El Paso's Tax Increment Reinvestment Zone Board and former president of Community Scholars, Inc. She has also provided leadership through her service on professional boards including the Texas Association for Bilingual Education, National Association for Bilingual Education, National Network for Educational Renewal, Girl Scouts of the USA, and the Kellogg Fellows Leadership Alliance. She is a founding member of the Institute for Language and Education Policy.

**Sara E. Grineski** is an associate professor of sociology at the University of Texas at El Paso. She received her Ph.D. in 2006 from Arizona State University. Her doctoral program was fully supported by a National Science Foundation (NSF) Integrative Graduate Education and Research Training (IGERT) fellowship in urban ecology. Her dissertation received a national award in the field of environmental hazards geography. Most recently, she was awarded a fellowship in the Enabling the Next Generation of Hazards Researchers program, also funded by the NSF. Her research interests center on environmental injustice and children's health inequalities in the Southwestern United States and US-Mexico border region. She uses qualitative, quantitative, and spatial methods and has approximately 30 peerreviewed publications related to health and environmental inequalities in outlets including *Environmental Research, Social Forces*, and *Environment and Planning*.

**Josiah McC. Heyman** (Ph.D., CUNY, 1988) is a professor of anthropology and chair of the Department of Sociology and Anthropology at the University of Texas at El Paso. He has published three books and over 50 scholarly articles and book chapters, including *Life and Labor on the Border: Working People of Northeastern Sonora, Mexico, 1886–1986* (University of Arizona Press 1991); *Finding a Moral Heart for U.S. Immigration Policy: An Anthropological Perspective* (American Anthropological Association 1998); and *States and Illegal Practices* (edited; Berg 1999). In 1999, he received the Curl Essay Prize of the Royal Anthropological Institute of Great Britain and Ireland for a paper on immigration enforcement officers at the US-Mexico border and the morality of large-scale issues. His current work focuses on mobilities and enclosures in society, including a special edited issue (with Hilary Cunningham) of *Identities* (Vol. 11, No. 3) and (with Robert Pallitto) "Theorizing Cross-Border Mobility: Surveillance, Security and Identity," Surveillance & Society (Vol. 5).

**Nuria Homedes** is an associate professor of management, policy, and community health sciences at the El Paso Campus of the University of Texas Health Science Center, where she is responsible for the Global Health Program. During the 1990s, she was a public health specialist in the Latin American and Caribbean Regional Office of the World Bank and was responsible for major projects in Guyana, Bolivia, Honduras, and Colombia. She has worked in consulting assignments throughout Latin America and in several African countries. She holds degrees and credentials in general medicine, tropical medicine, preventive medicine, and public health from the University of Barcelona and other Spanish institutions, and a doctorate in public health from the University of Texas Health Science Center in Houston. Dr. Homedes has an extensive publication record in books, reports, and refereed journals. Her research interests include health sector reform, pharmaceuticals policies, and border health issues.

Arthur A. (Tony) Islas is an associate professor of medicine and director of sports medicine at the Department of Family and Community Medicine at the Texas Tech University Paul L. Foster School of Medicine. A native of El Paso, Dr. Islas received his bachelor's degree from Brown University and his medical degree from the Texas Tech University Health Science Center in Lubbock, Texas. He completed his residency in family medicine in El Paso, Texas, and received a master in public health from the University of Texas at Houston. He also has completed a fellowship in wilderness medicine from the Academy of Wilderness Medicine and a sports medicine fellowship at the Primary Care Sports Medicine Program in Lubbock. Dr. Islas was the director of community medicine for the Texas Tech Department of Family & Community Medicine from 2001 to 2007. He is one of the team physicians for the University of Texas at El Paso and is the team physician for the El Paso Diablos. He is also the current president of the Wilderness Medical Society.

**Patricia M. Juárez-Carrillo**, MPH, PhD (University of Texas at El Paso) is a native of the US-Mexico border region and was raised in Ciudad Juárez and now lives in El Paso, Texas. She worked as project coordinator at the Center for

Environmental Resource Management of the University of Texas at El Paso for 13 years for numerous community-based interventions related to environmental health issues along the border. She has experience in designing, implementing, and evaluating binational community interventions about topics such as drinking water, lead, asthma, pesticides, healthy homes, and waste management among others. She applies the Community Health Worker (CHW) model on community-based participatory research studies and is a strong supporter of community empowerment to prevent and reduce environmental risks of minority populations. Additionally, Dr. Juárez-Carrillo is coauthor of numerous educational materials and training and workshop curriculums related to environmental health intended for communities with limited access to information and media resources.

**Oralia Loza** (Ph.D., University of California at San Diego and San Diego State University, 2009) is an assistant professor of public health sciences at the University of Texas at El Paso College of Health Sciences. Dr. Loza has published three peer-reviewed articles in the past year pertaining to HIV and sexually transmitted infections among female sex workers on the US-Mexico border cities and coauthored several works about HIV risk among injection drug users. She is currently developing her research interests on HIV risks among transgender women in El Paso, Texas, men who have sex with men in Ciudad Juárez, Mixtec-Zapotec migrant farm workers from Oaxaca, and populations on the US-Mexico border.

**Mark Lusk** is a professor of social work at the University of Texas at El Paso. Dr. Lusk has worked in international development for over three decades on projects funded by the United States Agency for International Development, World Bank, Inter-American Development Bank, Asian Development Bank, Japan International Cooperation Agency, and the US Information Agency. He was a senior Fulbright Scholar at the Catholic University of Peru and a senior research Fulbright Scholar at the Catholic University of Rio de Janeiro. He was a visiting professor at the University of Costa Rica and the University of Guyana. Mark has managed international programs at three public universities. He is coauthor of *International Development* (Allyn & Bacon) and numerous journal articles on international social development.

**Eva M. Moya** (Ph.D., University of Texas at El Paso, 2010) is a native of the US-Mexico border. She is an assistant professor in the Department of Social Work at the University of Texas at El Paso and the Advocacy, Communication, and Social Mobilization coordinator for SOLUCION TB Project Concern International. A specialist in border health, she has more than 25 years of professional experience in the border region. Dr. Moya has published a number of papers on health disparities and infectious diseases in Mexico and the US-Mexico border region. Her expertise includes border health, tuberculosis and stigma, HIV/AIDS, and community health workers. Eva conducted studies throughout the world during her tenure as a Kellogg National Leadership fellow. In 2009, Secretary Kathleen Sebelius reappointed her to Health Promotion and Disease Prevention for Healthy People 2020 Committee. **Guillermina Gina Núñez-Mchiri** (Ph.D., University of California, Riverside, 2006) is an assistant professor of anthropology at the University of Texas at El Paso. She teaches courses on urban anthropology/colonias on the US-Mexico border, cultural anthropology, ethnographic methods, applied anthropology, and the professionalization of sociology. She has published articles and book chapters on the political ecology of colonias, entrapment processes, and barriers to health care on the US-Mexico border. She is currently writing her book manuscript *Roots, Transplants, and Transformation on the U.S.-Mexico Border: Community Building in New Mexico's Colonias.* Núñez-Mchiri has been recognized as a Texas Compact Faculty fellow for excellence in service learning, a 2008–2009 UTEP Impact Leadership fellow, a 2009 Kauffman Faculty fellow for Entrepreneurship, and as a 2010 American Association of Hispanics in Higher Education Junior Faculty fellow. She is active in projects that apply anthropology toward addressing social concerns, immigrant rights efforts, and social justice issues affecting Mexican and Mexican American populations in the United States.

**Tony Payan** received his B.A. in philosophy and classical languages (1992) and his MBA (1994) at the University of Dallas and his Ph.D. in International Relations at Georgetown University (2001). He has taught on the US-Mexico border for the last 10 years. He is the author of two books: *Cops, Soldiers and Diplomats: Explaining Agency Behavior in the Drug War* and *The Three U.S.-Mexico Border Wars: Drugs, Immigration and Homeland Security*. He is also coeditor of two other volumes: *Gobernabilidad e Ingobernabilidad en la Región Paso del Norte* and *Human Rights along the U.S.-Mexico Border: Gendered Violence and Insecurity*. He is currently working on two books: *A War That Can't Be Won: A Journey Through the War on Drugs* (coedited) and *In the Eye of the Storm: Why Ciudad Juárez Is the Way It Is* (single-authored). He is also the author of numerous articles and book chapters on the US-Mexico border, US-Mexico relations, and the war on drugs.

Kathleen (Kathy) Staudt (Ph.D., University of Wisconsin, 1976) is a professor of political science at the University of Texas at El Paso. She teaches courses on democracy, public policy, borders, and women and politics. She has published many articles and 16 books, including *Violence and Activism at the Border* (UT Press 2008), and two collections for which she served as lead editor: *Human Rights Along the U.S.-Mexico Border* (University of Arizona Press, 2009) and *Cities and Citizenship at the U.S.-Mexico Border* (Palgrave USA, 2010), the latter with coeditors at El Colegio de la Frontera Norte, where she was a visiting researcher in 2008–2009. Staudt was the founding director of UTEP's Center for Civic Engagement, which she led for 10 years. She is active in community organizations and nonprofit organizations, serving as former cochair of Border Interfaith, affiliated with the Texas Industrial Areas Foundation.

Father John Stowe, OFM Conv., is the rector of the Basilica and National Shrine of Our Lady of Consolation in Carey, Ohio, and vicar provincial of the Conventual Franciscans in the Midwest and Southwest United States. For 15 years, he served in El Paso at Our Lady of Mount Carmel Church/Ysleta Mission and Our Lady of

the Valley Church and for 7 years as moderator of the Curia and vicar general of the Diocese of El Paso. Fr. John has B.A. degrees in history and philosophy from St. Louis University and a master of divinity and a licentiate in church history from the Jesuit School of Theology at Berkeley. With his order, he has had opportunities for study in Italy, Germany, and Spain and has worked with friars of his province in Central America. During his time in El Paso, he was a leader with EPiSO (El Paso Interreligious Sponsoring Organization), chaired the Commission on Social Justice for his province, and lectured at the Tepeyac Institute.

**Rosalía Solórzano Torres** (ABD, Michigan State University) is a *Borderóloga* native of El Paso, Texas. She is a sociologist and Chicanologist who has held academic and research appointments at various academic institutions including the University of Colorado at Boulder, Colorado; the Center for US-Mexico Studies at the University of California, San Diego, and the Center for Inter-American and Border Studies; the Department of Sociology and Anthropology; and the Department of Chicana and Chicano Studies at the University of Texas at El Paso. She is a licensed marriage and family therapist in counseling and guidance. She is member of MALCS, *Mujeres Activas en Letras y Cambio Social*, a national Chicana *and Chicano Studies* and *La Chicana: An Introduction, Volume I.* She currently teaches Chicana and Chicano studies, sociology, history, and women's studies at Pima Community College in Tucson, Arizona.

Griselda Villalobos, Ph.D., LCSW, is an assistant professor of social work at the University of Texas at El Paso and received her MSW from New Mexico State University. She is a licensed clinical social worker in the state of Texas with expertise in mental health with an emphasis on cognitive behavioral therapy. Her practice experience is in the areas of mental health, child protection, gerontology, medical social work, and guardianship. Dr. Villalobos earned her Ph.D. in social work at the University of Texas at Austin. The research for her dissertation examined whether or not acculturation played a role in how Mexican Americans respond to a culturally adapted version of cognitive behavioral therapy. Dr. Villalobos has dedicated her health sciences career to the study of culture, acculturation, and social work practice with Hispanics. In March 2010, Dr. Villalobos was awarded a grant by the Programa de Investigación en Migración y Salud from the UC Berkeley Health Initiative of the Americas to conduct binational research with the University of Guadalajara in Guadalajara, Mexico. The title of the project is "Depression, Anxiety and Substance Consumption among Mexican Migrants." Dr. Villalobos holds an appointment as adjunct faculty at the Department of Family and Community Medicine at the Paul L. Foster School of Medicine in El Paso, Texas, where she lectures on behavioral and mental health to medical staff and residents.

## Part I Introduction and Conceptual Framework

#### Chapter 1 Social Justice in the US-Mexico Border Region

Mark Lusk, Kathleen Staudt, and Eva M. Moya

The US-Mexico border region is a distinct geographic, economic, cultural, and social area that is affected by systematic social and economic injustice. This is evidenced by social and economic problems that are apparent throughout the region, including poverty, health disparities, social inequities, and low-wage assembly, service, and agricultural employment. The endemic poverty coexists with institutional racism, gender violence, and structural violence. The area, while populated by resilient families and communities that have confronted governmental neglect and social isolation, is at the periphery of the American economy. In this chapter, we provide an overview of the challenges in the US-Mexico border region, drawing on conceptual frameworks that address relative power and powerlessness in center-periphery relations. During both historical and contemporary eras, the border zone relates to the capital cities of both Washington, D.C., and Mexico City as a colonized periphery. First, however, we examine social justice from various disciplinary perspectives, grounded at the border.

Like Appalachia, the "Four Corners," and the "Black Belt" regions, underdeveloped and exploited, distortions are present in the US-Mexico border region.

M. Lusk (🖂)

#### K. Staudt

E.M. Moya Department of Social Work, University of Texas at El Paso, 500 W. University Ave., 79968 El Paso, TX, USA e-mail: emmoya@utep.edu

Department of Social Work, College of Health Sciences, University of Texas at El Paso, 500 W. University Ave., 79968 El Paso, TX, USA e-mail: mwlusk@utep.edu

Department of Political Science, University of Texas at El Paso, 500 W. University Ave., 79968 El Paso, TX, USA e-mail: kstaudt@utep.edu